Message Text

SECRET

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SECRETUSBERLIN 1030

LIMDIS

LONDON FOR ASST. SECRETARY HARTMAN

BONN FOR AMB. STOESSEL

DEPT FOR EUR/CE

E O 11652: GDS TAGS: PFOR, PGOV

SUBJ: US AND ALLIED FLAG TOURS IN EAST BERLIN

REF: USBERLIN 1023

1. IMMEDIATELY UPON LEARNING LAST WEEK ABOUT INCIDENTS REPORTED REFTEL, USCOB INSTRUCTED ALL COMMANDERS INVOLVED WITH FLAG TOURS THAT ONLY THE MOST MATURE AND EXPERIENCED TOUR LEADERS WOULD BE USED TO PRECLUDE FUTURE INCIDENTS INVOLVING BEHAVIOR OF FLAG TOURS. HE REITERATED PAST GUIDANCE THAT THE PRIMARY PURPOSE OF TOURS WAS TO DEMONSTRATE RIGHT OF ACCESS NOT COLLECT INTELLIGENCE. TOUR PREBRIEFING AND DEBRIEFING PROCEDURES HAVE BEEN EXPANDED.

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2. AT MEETING APRIL 18 CHAIRED BY BRITISH, THREE ALLIES AGREED ON FOLLOWING POLICY FOR IMMEDIATE FUTURE TO INCLUDE MAY 1ST PARADE IN EAST BERLIN, TRADITIONALLY A TIME FOR HEIGHTENED INTELLIGENCE SURVEILLANCE IN EAST BERLIN. GENERAL PRINCIPLE AGREED UPON WAS THAT THE EXERCISE OF ALLIED RIGHTS OF ACCESS

SHOULD TAKE PRECEDENCE OVER INTELLIGENCE GATHERING FOR THE TIME BEING. PARTICIPANTS AGREED THAT THEY SHOULD CONDUCT THE NORMAL NUMBER OF FLAG TOURS FOR THIS TIME OF THE YEAR BECAUSE EITHER REDUCING OR EXPANDING THE NUMBER COULD BE INTERPRETED AS A SIGNAL BY THE OTHER SIDE. IN PRACTICE, THIS MEANS THAT BOTH THE BRITISH AND FRENCH WILL BE EXPANDING THE NUMBER OF THEIR PATROLS IN THE PERIOD BEFORE MAY 1 AS THEY DO EACH YEAR. THE US DOES NOT EXPAND ITS PATROLS IN THIS PERIOD BUT GENERALLY ADDS ONE OBSERVER TO EACH CAR. ALL THREE POWERS AGREED TO ENSURE THAT THE MOST EXPERIENCED AND RESPONSIBLE SOLDIERS AVAILABLE TO THEM WOULD BE SENT ON THESE TOURS.

3. COMMENT: ALL THREE POWERS HAVE HAD THEIR SHARE OF UNFORTUNATE EXPERIENCES WITH FLAG TOURS WHOSE LEADERS HAVE ON OCCASION BECOME UNNECESSARILY AGGRESSIVE DURING THEIR TRIPS TO EAST BERLIN. IN OTHER CASES, EASTERN HARRASSMENT WAS THE DIRECT CAUSE OF INCIDENTS. OVER PAST WEEKEND, BRITISH CHIEF OF STAFF ALSO FOUND IT NECESSARY TO GET MESSAGE ACROSS AGAIN TO HIS TROOP COMMANDERS THAT FLAG TOURS ARE PRIORITY SUBJECT AND THAT ONLY THE BEST SOLDIERS SHOULD BE INVOLVED IN THEM.

4. PARTICIPANTS AT APRIL 19 MEETING ALSO AGREED THAT AFTER A RESPONSE IS MADE TO THE SOVIET APPROACH ON FLAG TOURS, THE LIKELIHOOD OF DELIBERATE HARRASSMENT WILL INCREASE AND THAT THE NEED FOR EXEXPLARY CONDUCT SECRET

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ON OUR PART WILL BECOME ALL THE GREATER. WE BELIEVE THAT THE ACTION TAKEN BY USCOB WILL ENSURE THAT OUR FLAG TOURS WILL TAKE PLACE IN INCIDENT-FREE FASHION UNLESS OF COURSE THE OTHER SIDE RESORTS TO DELIBERATE HARRASSMENT.GEORGE

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